

## **MEMORANDUM**

**To:** Mayor and City Council

**From:** Michael Smith, Public Works Director

**Date:** February 24, 2014

**Subject:** **Discussion of Five Year Paving Plan Update**

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### **ITEM DESCRIPTION**

Discussion of an update to the Five Year Paving Plan based on the new pavement condition ratings developed from the citywide pavement evaluation completed in December 2013.

### **BACKGROUND**

IMS Infrastructure services working on behalf of the City recently completed an update to the 2009 citywide pavement condition assessment. The update consisted of traveling every city street with a Road Surface Tester (RST) truck equipped with lasers, cameras and other sensors to evaluate the extent and nature of cracking, rutting, roughness (ride quality) and other factors such as drainage conditions. These factors were then weighted and combined to produce a numerical pavement condition rating/index (PCI) between 10 (worst) and 100 (best). Key findings from the most recent assessment include:

- There has been significant improvement in the condition of arterial and collector roads. The percentage of pavement area in good to excellent condition for these roads increased from 45% to 60%. The percentage in poor condition remained roughly the same.
- By area, the percentage of neighborhood streets in poor condition has grown from 15% to 45%.
- Overall about one third of City streets are in good to excellent condition and about one third are in poor to very poor condition. The remaining third are in fair condition. The overall pavement condition rating is 66 compared to 69 in 2009.

These pavement assessment results are very close to the projections included in the 2009 report. Over the last three years, the City has targeted \$2,000,000, including any money provided by the state, as a minimum annual funding level that could be sustained over time. At this funding level the 2009 report projected that the backlog of streets in poor condition would grow to 42% and that the total pavement condition rating would drop by 2 points in five years. The actual backlog and drop in the overall rating are slightly higher primarily due to limited funding in the first year (2010) startup of the paving program.

## DISCUSSION

After years of deferred maintenance it was fully anticipated that it would take 5 to 10 years to begin to catch up on the paving backlog. The 2009 report stated: "An annual budget between \$2.5 and \$3.0 million dedicated to roadway rehabilitation is required to achieve the target PCI of between 70 and 75 within 5 years and maintain the backlog below 15% within 10 years." Though the City has set a minimum funding target of \$2 million, the Council has recognized the need for additional resources and been able to allocate additional funding in 2 of the last 3 years to reach the \$2.5 million recommended threshold. At its recent retreat, the Council discussed raising the minimum funding target to \$2.5 million with the additional \$400,000 in local funding allocated to neighborhood streets. This policy direction aligns well with the findings of the most recent pavement assessment. More funding will be available to address the backlog of streets in poor condition most of which are neighborhood streets. At the \$2.5 million funding level, the overall pavement rating should increase in the next 5 years and the backlog should not increase.

The five year paving plan presented in Attachment "A" has been updated by increasing the funding level to \$2.5 million in future years and adding a list of streets for 2018. Arterial and collector streets have been reprioritized based on the anticipated timing of other capital projects and on the updated condition ratings. As directed by Council at the retreat, the lowest rated neighborhood streets based on the updated ratings have been added where possible without removing or deferring any neighborhood streets already listed in previous plans. In programming neighborhood streets staff also considered the recommendation from the assessment report to group stretches of road that have differing years of rehabilitation but that are in close geographic proximity to each other.

The City's goal has been to target 70% of the paving funds each year to the arterial and collector streets because they receive the most traffic and are the most expensive to repair. With an additional \$400,000 allocated specifically to neighborhood streets in future years, the target percentage will now be 60% of the projected \$2.5 million budget. It should be noted however that because of the significant progress the City has already made towards the arterial and collector streets the actual allocation to these streets in the five year paving list is closer to 50% rather than 60%.

In summary, the proposed five year plan strives to sustain the progress made on the arterial and collector roads while doubling the funding over previous years for neighborhood streets to address the backlog. As requested during discussion of the 2014 paving plan at the January 13<sup>th</sup> City Council meeting, staff has also developed a list of neighborhood streets that should move up the list if surplus funds become available in 2014 or subsequent years. These streets were selected based on their current condition, proximity to other planned paving and relation to nearby capital projects. Streets underlain by asbestos cement (AC) pipe were not considered because advanced planning and coordination with the County will be required.

## RECOMMENDED ACTION

Staff recommends approval of the five year paving plan.

# ATTACHMENT "A"

## 5-YEAR CAPITAL PAVING PLAN

Street	From	To	Length	Strategy	Estimated Cost	Cumulative by Year	Notes
<b>2014</b>							
CHAMBLEE DUNWOODY RD	CAMBRIDGE DR	VALLEY VIEW DR	3277	Mill, Patch and Overlay 1.5"	\$ 100,000	\$ 100,000	Deferred from 2013 for AC Pipe Replacement
CHAMBLEE DUNWOODY RD.	VALLEY VIEW RD	WOMACK RD	2215	Mill, Patch and Overlay 2"	\$ 158,000	\$ 258,000	Moved up from 2017 for AC Pipe Replacement
CHAMBLEE DUNWOODY RD	WOMACK RD	ROBERTS DR	3997	Mill, Patch and Overlay 2"	\$ 378,000	\$ 636,000	Deferred from 2013 for AC Pipe Replacement
CENTER DR	CHAMBLEE DUNWOODY	END	561	Mill, Patch and Overlay 2"	\$ 28,000	\$ 664,000	Added
DUNWOODY VILLAGE PKWY	CHAMBLEE DUNWOODY RD	SOUTH END	450	Mill, Patch and Overlay 2"	\$ 21,000	\$ 685,000	Added
MOUNT VERNON RD	ASHFORD DUNWOODY RD	CHAMBLEE DUNWOODY	1450	Mill, Patch and Overlay 2.5"	\$ 181,000	\$ 866,000	Deferred from 2013 for AC Pipe Replacement
MOUNT VERNON RD	CHAMBLEE DUNWOODY	VERNON OAKS DR	4143	Mill, Patch and Overlay 1.5"	\$ 342,000	\$ 1,208,000	Deferred from 2013 for AC Pipe Replacement
NANDINA LN	CHAMBLEE DUNWOODY	MOUNT VERNON RD	636	Mill, Patch and Overlay 2"	\$ 35,000	\$ 1,243,000	Pipe Replacement
PERIMETER CENTER PL	PERIMETER CENTER W	MEADOW LANE RD	1911	Mill, Patch and Overlay 2.5"	\$ 249,000	\$ 1,492,000	Added, AC Pipe Replacement
TAMASSEE CT	N PEACHTREE RD	END	723	Deep Patch and Pave	\$ 32,000	\$ 1,524,000	Deferred from 2013
LURAY CT	LURAY DR	END	964	Deep Patch and Pave	\$ 44,000	\$ 1,568,000	
FRONT ROYAL CT	LURAY DR	END	337	Deep Patch and Pave	\$ 12,000	\$ 1,580,000	
CHAMBERLING LN	PEELER RD	CHERRING DR	1238	Deep Patch and Pave	\$ 35,000	\$ 1,615,000	
CHAMBERLING DR	PEELER RD	TILLY MILL RD	1666	Deep Patch and Pave	\$ 50,000	\$ 1,665,000	
VERDON CT	VERDON DR	END	241	Deep Patch and Pave	\$ 8,000	\$ 1,673,000	
BORDEAU CT	VERDON DR	END	590	Deep Patch and Pave	\$ 18,000	\$ 1,691,000	
VERMACK RIDGE	VERMACK RD	END	1112	Deep Patch and Pave or FDR	\$ 57,000	\$ 1,748,000	AC Pipe Replacement
CHAMBLEE DUNWOODY RD	COTILLION DR	PEELER RD	3426	Patching & Crack Sealing	\$ 18,000	\$ 1,766,000	
CHAMBLEE DUNWOODY RD	ROBERTS DR	SPALDING DR		Crack Seal	\$ 31,000	\$ 1,797,000	
CHAMBLEE DUNWOODY	VALLEY VIEW TO WOMACK BIKE LANES				\$ 125,000	\$ 1,922,000	Partial Funding
				Contingency	9%	\$ 179,445	
					City Funding	\$ 1,800,000	
					LMIG Funding	\$ 301,445	
					<b>2014 Total</b>	\$ 2,101,445	

# ATTACHMENT "A"

## 5-YEAR CAPITAL PAVING PLAN

#M.3.

Street	From	To	Length	Strategy	Estimated Cost	Cumulative by Year	Notes
<b>2015</b>							
INDEPENDENCE SQ	PEELER RD	CHAMBLEE DUNWOODY F	950	Deep Patch and Pave	\$ 40,000	\$ 40,000	Added based on new rating
TILLY MILL RD	500 FT. W. N. PEACHTREE	WOMACK RD	2748	Mill, Patch and Overlay 1.5"	\$ 175,000	\$ 215,000	Deferred from 2014 for intersection and sidewalk projects
TILLY MILL RD	PEELER RD	500 FT. E. OF N. PEACHTR	1315	Mill, Patch and Overlay 1.5"	\$ 63,000	\$ 278,000	Deferred from 2014 for intersection project
VERMACK RD	MOUNT VERNON RD	WOMACK RD	2864	Mill, Patch and Overlay 2"	\$ 207,000	\$ 485,000	
VALLEY VIEW RD	ASHFORD DUNWOODY	CHAMBLEE DUNWOODY	3660	Deep Patch and Pave	\$ 159,000	\$ 644,000	AC Pipe
VANDERLYN DR	VERMACK RD	END	2339	Deep Patch and Pave	\$ 96,000	\$ 740,000	AC Pipe
HIDDEN BRANCHES DR	MOUNT VERNON RD	TRAILRIDGE LN	1343	Deep Patch and Pave	\$ 53,000	\$ 793,000	AC Pipe
HIDDEN BRANCHES DR	TRAILRIDGE LN	TWIN BRANCHES WY	1617	Deep Patch and Pave	\$ 82,000	\$ 875,000	AC Pipe
HIDDEN BRANCHES DR	TWIN BRANCHES WAY	WINDING BRANCH	1459	Deep Patch and Pave	\$ 58,000	\$ 933,000	AC Pipe
PINE BARK CT	HIDDEN BRANCHES DR	END	508	Deep Patch and Pave	\$ 16,000	\$ 949,000	AC Pipe
PINE BARK LN	WINDING BRANCH CI	END	221	Deep Patch and Pave	\$ 14,000	\$ 963,000	AC Pipe
HIDDEN BRANCHES CL	HIDDEN BRANCHES DR	END	271	Deep Patch and Pave	\$ 28,000	\$ 991,000	AC Pipe, Added
HUNTERS BRANCH DR	HIDDEN BRANCHES DR	CITY LIMIT	459	Deep Patch and Pave	\$ 16,000	\$ 1,007,000	AC Pipe, Added
PINE BRANCH PT	PINE BARK CIR	END	535	Deep Patch and Pave	\$ 33,000	\$ 1,040,000	AC Pipe, Added
PINE BRANCHES CL	PINE BARK CIR	END	413	Deep Patch and Pave	\$ 29,000	\$ 1,069,000	AC Pipe, Added
PINE BARK CIR	HIDDEN BRANCHES DR	HIDDEN BRANCHES DR	1532	Deep Patch and Pave	\$ 64,000	\$ 1,133,000	AC Pipe, Added
CLARIDGE CT	SUDBURY RD	END	261	Deep Patch and Pave	\$ 16,000	\$ 1,149,000	AC Pipe
WELLSHIRE LN	WELLSHIRE PL	END	1076	Deep Patch and Pave	\$ 54,000	\$ 1,203,000	AC Pipe
EQUESTRIAN CT	EQUESTRIAN WAY	END	231	Deep Patch and Pave	\$ 9,000	\$ 1,212,000	
THE WOODSONG	WOODSONG DR	END	257	Deep Patch and Pave	\$ 16,000	\$ 1,228,000	
WOODSONG CT	WOODSONG TRL	END	1010	Deep Patch and Pave or FDR	\$ 57,000	\$ 1,285,000	AC Pipe
WOODSONG TR	DUNWOODY CLUB DR	DUNWOODY CLUB DR	2518	Deep Patch and Pave or FDR	\$ 117,000	\$ 1,402,000	AC Pipe
WOODSONG DR	WOODSONG TRL	END	1442	Deep Patch and Pave	\$ 55,000	\$ 1,457,000	AC Pipe
WITHMERE CT	WITHMERE WAY	END	185	Deep Patch and Pave	\$ 17,000	\$ 1,474,000	AC Pipe
RESTON CT	WITHMERE WAY	END	462	Deep Patch and Pave	\$ 25,000	\$ 1,499,000	AC Pipe
SIRON CT	HOLLY OAK PL	END	617	Deep Patch and Pave	\$ 36,000	\$ 1,535,000	AC Pipe, Added
HOLLY OAK PL	CHAMBLEE DUNWOODY RD	END	719	Deep Patch and Pave	\$ 34,000	\$ 1,569,000	AC Pipe, Added
SHADOW CT	END	END	581	Deep Patch and Pave	\$ 38,000	\$ 1,607,000	Added
SHADOW BEND	CHAMBLEE DUNWOODY RD	SHADOW CT	769	Deep Patch and Pave	\$ 29,000	\$ 1,636,000	AC Pipe, Added
PINE ACRES	CHAMBLEE DUNWOODY RD	END	663	Deep Patch and Pave	\$ 38,000	\$ 1,674,000	Added
CHAMBLEE DUNWOODY BIKE LANES					\$ 350,000	\$ 2,024,000	Remaining Funding
Contingency					19%	\$ 476,000	
<b>2015 Total</b>						<b>2500000</b>	

# ATTACHMENT "A"

## 5-YEAR CAPITAL PAVING PLAN

Street	From	To	Length	Strategy	Estimated Cost	Cumulative by Year	Notes
<b>2016</b>							
BARCLAY DR	PEACHFORD RD	N PEACHTREE RD	2960	Mill, Patch and Overlay 1.5"	\$ 141,000	\$ 141,000	Added
CHAMBLEE DUNWOODY RD	PEELER RD	CAMBRIDGE DR	2207	Mill, Patch and Overlay 1.5"	\$ 131,489	\$ 272,489	AC Pipe, Moved up from 2017
DUNWOODY CLUB DR	BROOKE FARM DR	HAPPY HOLLOW RD	5182	Mill, Patch and Overlay 2"	\$ 143,500		Assumes 1/2 cost paid by
						\$ 415,989	COSS
JETT FERRY RD	MOUNT VERNON RD	DUNWOODY CLUB DR	960	Mill, Patch and Overlay 2"	\$ 56,000	\$ 471,989	Added
MOUNT VERNON RD	CORNERS DR	WELLESLEY LN	4003	Mill, Patch and Overlay 2"	\$ 300,000	\$ 771,989	AC Pipe
MOUNT VERNON RD	WELLESLEY LN	SAFFRON DR	2307	Mill, Patch and Overlay 2"	\$ 177,000	\$ 948,989	AC Pipe
N PEACHTREE RD	BARCLAY DR	300 FT. S. OF PEELER RD	638	Mill, Patch and Overlay 2.5"	\$ 63,000	\$ 1,011,989	Deferred from 2014
PEELER RD	ADAMS RD	400 FT. W. OF N PEACHTR	3484	Mill, Patch and Overlay 1.5"	\$ 151,000	\$ 1,162,989	Deferred from 2014, AC Pipe
SPALDING DR	WEST CITY LIMIT	CHAMBLEE DUNWOODY F	541	Mill, Patch and Overlay 2"	\$ 33,016	\$ 1,196,005	Added
DUNKERRIN LN	TILLY MILL RD	DUNKERRIN CIR	1056	Full Depth Reclamation	\$ 53,000	\$ 1,249,005	Supplemental
LEDGEWOOD DR	RIVERGLENN CIR	DUNOVER CIR	525	Full Depth Reclamation	\$ 30,000	\$ 1,279,005	Supplemental
CLARIDGE SQ	DUNWOODY CLUB DR	END	611	Deep Patch and Pave	\$ 25,000	\$ 1,304,005	
CORNERS CT	CORNERS DR	END	446	Deep Patch and Pave	\$ 23,000	\$ 1,327,005	Added
CORNERS DR	MOUNT VERNON RD	VERMACK RD	1283	Deep Patch and Pave	\$ 56,000	\$ 1,383,005	Added
CORNERS CV	VERMACK RD	END	330	Deep Patch and Pave	\$ 18,000	\$ 1,401,005	Added
BR. N YWINE CT	VERMACK RD	END	535	Deep Patch and Pave	\$ 22,000	\$ 1,423,005	Added
BE. N SDA CT	BETHESDA TRL	END	310	Full Depth Reclamation	\$ 27,000	\$ 1,450,005	Added, Supplemental
BETHESDA TRL	OLD SPRING HOUSE LN	END	819	Deep Patch and Pave	\$ 49,000	\$ 1,499,005	Added, Supplemental
BISHOP HOLLOW CT	BISHOP HOLLOW RD	END	294	Deep Patch and Pave	\$ 20,000	\$ 1,519,005	Added, Supplemental
BISHOP HOLLOW RUN	OLD SPRING HOUSE LN	CONGRESS CIR	1271	Deep Patch and Pave or FDR	\$ 69,000	\$ 1,588,005	Added, Supplemental
DELLROSE DR	END	END	1320	Deep Patch and Pave	\$ 60,000	\$ 1,648,005	Added
DELLROSE CT	DELLROSE DR	END	409	Deep Patch and Pave	\$ 17,000	\$ 1,665,005	Added
BRUNNING CT	WATERFORD DR	END	795	Deep Patch and Pave	\$ 41,000	\$ 1,706,005	Added
WATERFORD CT	DUNWOODY CLUB DR	END	2465	Deep Patch and Pave	\$ 103,000	\$ 1,809,005	Added
QUEENSBOROUGH DR	CORONATION DR	END	1393	Deep Patch and Pave	\$ 55,000	\$ 1,864,005	Added
OLDE VILLAGE CT	OLDE VILLAGE RUN	END	1066	Deep Patch and Pave	\$ 59,000	\$ 1,923,005	AC Pipe, Added
OLDE VILLAGE RUN	VERMACK RD	END	2739	Deep Patch and Pave	\$ 99,000	\$ 2,022,005	Added
OLDE VILLAGE LN	PEELER RD	OLDE VILLAGE RUN	2241	Deep Patch and Pave	\$ 69,000	\$ 2,091,005	AC Pipe, Added
					16%	\$ 408,995	
				<b>2016 Total</b>		\$ 2,500,000	





# ATTACHMENT "A"

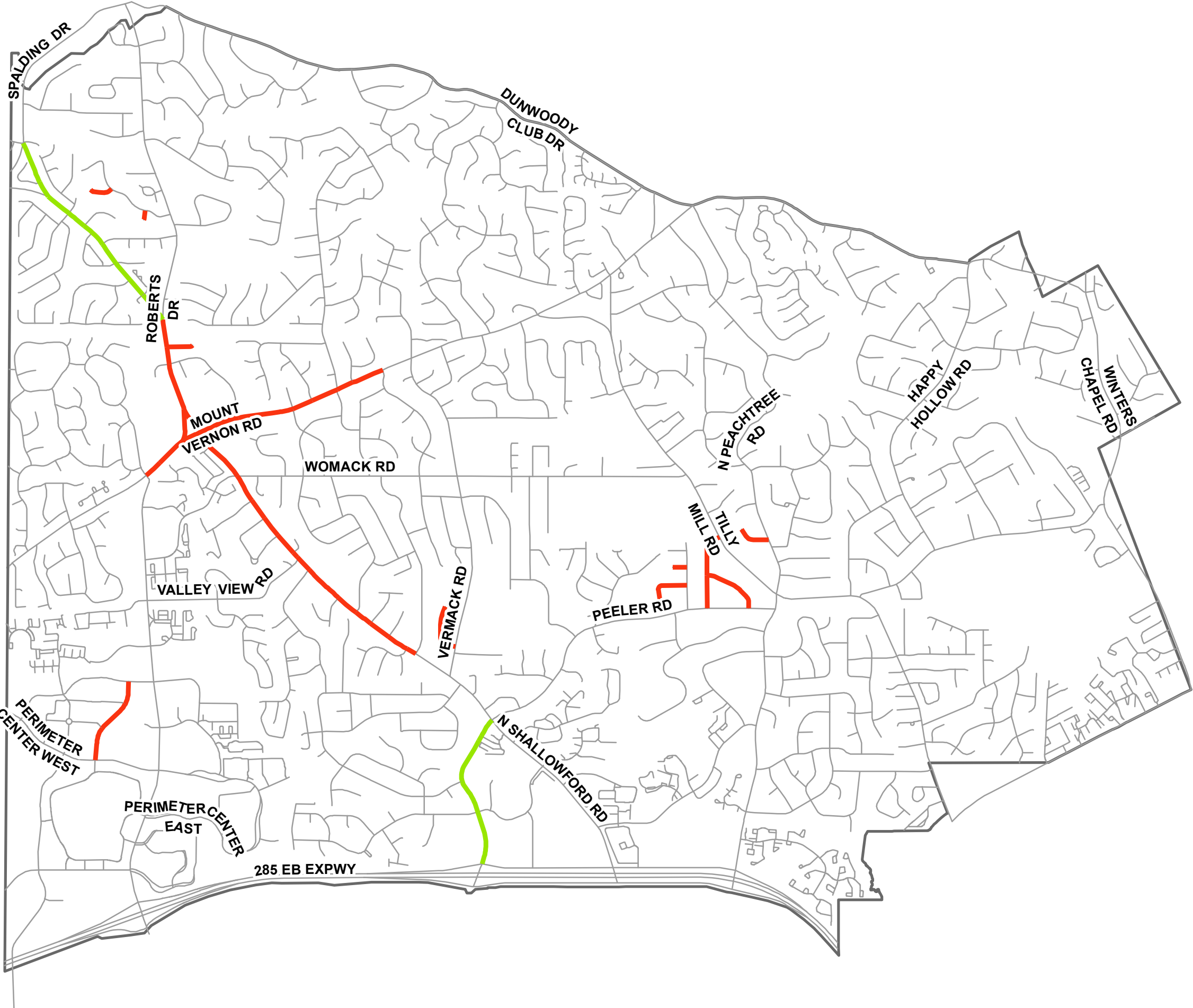
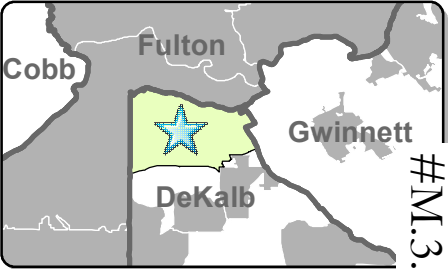
## 5-YEAR CAPITAL PAVING PLAN

#M.3.

Street	From	To	Length	Strategy	Estimated Cost	Cumulative by Year	Notes
<b>2017</b>							
ASHFORD DUNWOODY RD	HAMMOND DR	MOUNT VERNON RD	8562	Mill, Patch and Overlay 1.5"	\$ 791,000	\$ 791,000	Moved down from 2016 and extended to Mount Vernon
HAMMOND DR	ASHFORD DUNWOODY RD	WEST CITY LIMIT	2758	Mill, Patch and Overlay 1.5"	\$ 237,000	\$ 1,028,000	
PERIMETER CENTER PLACE	PERIMETER CENTER WEST	HAMMOND DR	4323	Mill, Patch and Overlay 1.5"	\$ 388,000	\$ 1,416,000	Added
DUNWOODY PARK S	DUNWOODY PARK	COTILLION DR	1238	Mill, Patch and Overlay 1.5"	\$ 49,000	\$ 1,465,000	Added
MANGET WAY	CHAMBLEE DUNWOODY	ASHFORD WALK	1208	Deep Patch and Pave or FDR	\$ 71,000	\$ 1,536,000	
BRENDON DR	N PEACHTREE RD	DAVANTRY	2838	Deep Patch and Pave	\$ 73,000	\$ 1,609,000	AC Pipe
SANCROFF CT	N PEACHTREE RD	END	452	Deep Patch and Pave	\$ 27,000	\$ 1,636,000	
WATERTON CT	N PEACHTREE RD	END	370	Deep Patch and Pave	\$ 31,000	\$ 1,667,000	
WICKFORD WAY	WOMACK RD	MOUNT VERNON RD	1762	Deep Patch and Pave	\$ 66,000	\$ 1,733,000	AC Pipe
HEATHERDALE LN	COLDSTREAM DR	END	2171	Deep Patch and Pave	\$ 103,000	\$ 1,836,000	
MACBAIN LN	COLDSTREAM DR	MACLAREN CIR	1030	Deep Patch and Pave or FDR	\$ 54,000	\$ 1,890,000	
WINDON CT	HEATHERDALE LN	END	521	Deep Patch and Pave	\$ 22,000	\$ 1,912,000	
TRAILRIDGE PL	TRAILRIDGE DR	END	614	Deep Patch and Pave	\$ 47,000	\$ 1,959,000	Added, Supplemental
TRAILRIDGE PASS	TRAILRIDGE PL	TRAILRIDGE LN	878	Deep Patch and Pave	\$ 43,000	\$ 2,002,000	Added, Supplemental
TRAILRIDGE LN	HIDDEN BRANCHES DR	END	1472	Deep Patch and Pave	\$ 82,000	\$ 2,084,000	Added, Supplemental
Contingency					17%	\$ 416,000	
				<b>2017 Total</b>		\$ 2,500,000	
<b>2018</b>							
CHAMBLEE DUNWOODY RD	COTILLION DR	PEELER RD	3426	Mill, Patch and Overlay 2"	\$ 334,000	\$ 334,000	Added
NORTH PEACHTREE RD	WELTON PL	DELVERTON DR	2363	Mill, Patch and Overlay 1.5"	\$ 135,000	\$ 469,000	Deferred from 2014
NORTH PEACHTREE RD	DELVERTON DR	MOUNT VERNON RD	6616	Mill, Patch and Overlay 1.25"	\$ 216,000	\$ 685,000	AC Pipe, Deferred from 2017
TILLY MILL RD	WOMACK RD	MOUNT VERNON RD	4858	Mill, Patch and Overlay 1.5"	\$ 277,000	\$ 962,000	Deferred from 2016
WOMACK RD	CHAMBLEE DUNWOODY	VERMACK RD	9571	Mill, Patch and Overlay 1.5"	\$ 383,000	\$ 1,345,000	AC Pipe, Deferred from 2016
WICKLIFFE CT	KINGS POINT DR	END	264	Deep Patch and Pave	\$ 14,000	\$ 1,359,000	Added, Supplemental
HAVERSTRAW DR	HUNTINGTON CIR	BROOKHURST DR	766	Deep Patch and Pave	\$ 39,000	\$ 1,398,000	Added, Supplemental
HAVERSTRAW CT	HAVERSTRAW DR	END	178	Deep Patch and Pave	\$ 22,000	\$ 1,420,000	Added, Supplemental
DUNHAVEN CT	DUNHAVEN RD	END	261	Deep Patch and Pave	\$ 23,000	\$ 1,443,000	Added, Supplemental
DUNHAVEN RD	BROOKHURST DR	E KINGS POINT CIR	1069	Deep Patch and Pave	\$ 55,000	\$ 1,498,000	Added, Supplemental
DEVEREUX CT	VERNON SPRINGS DR	END	307	Deep Patch and Pave	\$ 22,000	\$ 1,520,000	Added, AC Pipe
DAMON PL	DAMON CT	END	251	Deep Patch and Pave	\$ 24,000	\$ 1,544,000	Added, AC Pipe
DAMON CT	VERNON SPRINGS DR	END	1050	Deep Patch and Pave	\$ 60,000	\$ 1,604,000	Added, AC Pipe
BROOKE FARM DR	DUNWOODY CLUB DR	END	4488	Deep Patch and Pave	\$ 198,000	\$ 1,802,000	Supplemental
BROOKE FARM TR	BROOKE FARM DR	END	267	Deep Patch and Pave	\$ 23,000	\$ 1,825,000	Supplemental
OLD BROOKE PT	BROOKE FARM DR	END	198	Deep Patch and Pave	\$ 13,000	\$ 1,838,000	Supplemental
LITTLEBROOKE CIR	LITTLEBROOKE DR	END	191	Deep Patch and Pave	\$ 14,000	\$ 1,852,000	Supplemental
LITTLEBROOKE LN	LITTLEBROOKE DR	END	590	Deep Patch and Pave	\$ 40,000	\$ 1,892,000	Supplemental
LITTLEBROOKE TERR	BROOKE FARM DR	LITTLEBROOKE LN	297	Deep Patch and Pave	\$ 22,000	\$ 1,914,000	Supplemental
LITTLEBROOKE TR	BROOKELAKE DR	END	548	Deep Patch and Pave	\$ 38,000	\$ 1,952,000	Supplemental
OLD BROOKE LN	BROOKE FARM DR	END	459	Deep Patch and Pave	\$ 33,000	\$ 1,985,000	Supplemental
Contingency					21%	\$ 515,000	
				<b>2018 Total</b>		\$ 2,500,000	

**2014**  
**Paving Plan**

-  Preventative maintenance
-  Scheduled Paving
-  Street Centerlines
-  City Limits

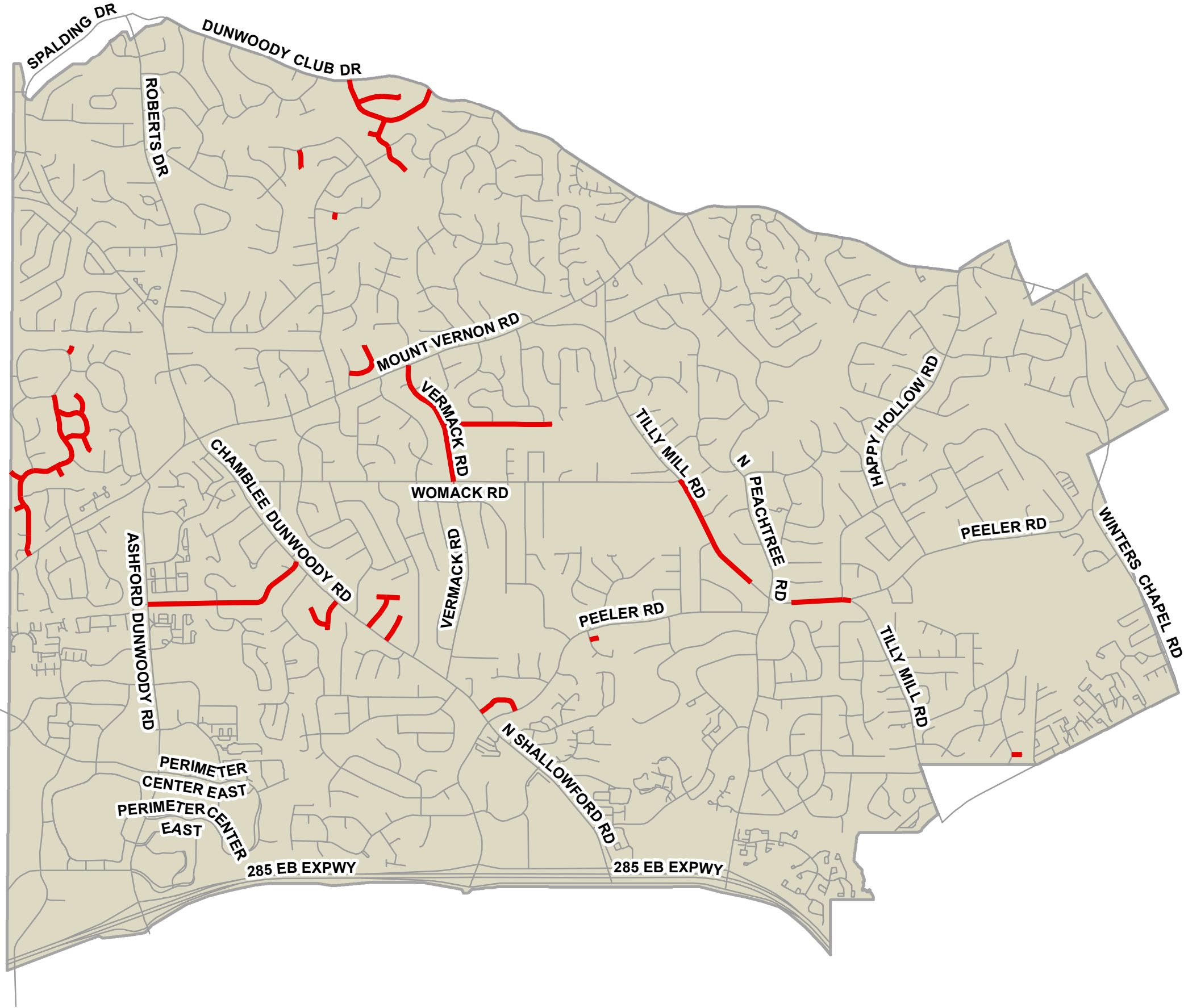
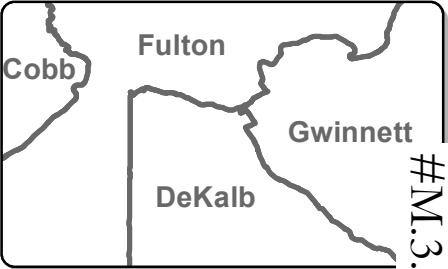






**2015**  
**Paving Plan**

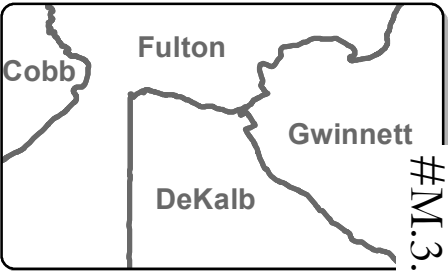
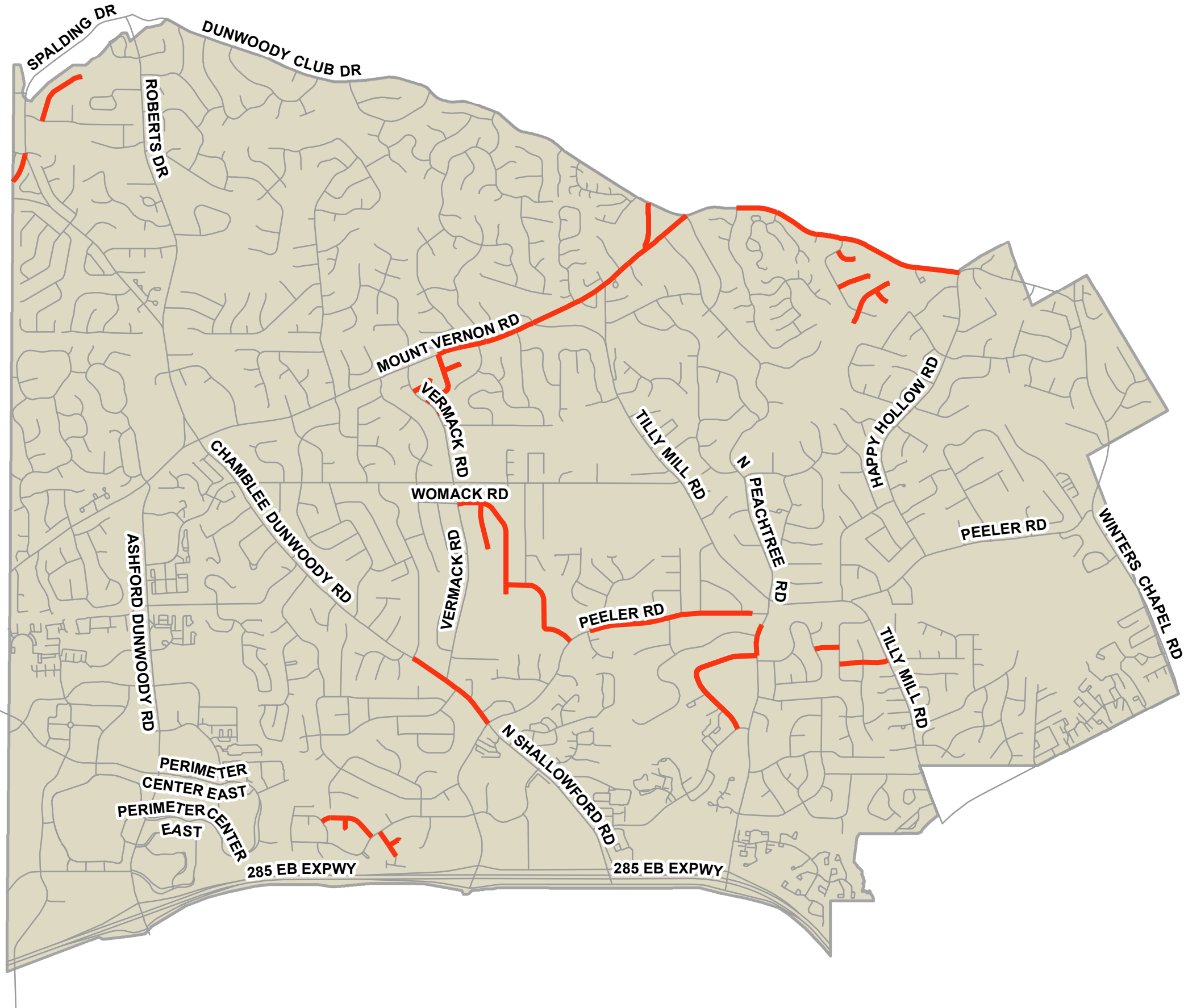
- 2015\_Paving
- Street Centerlines
- City Limits





**2016**  
**Paving Plan**

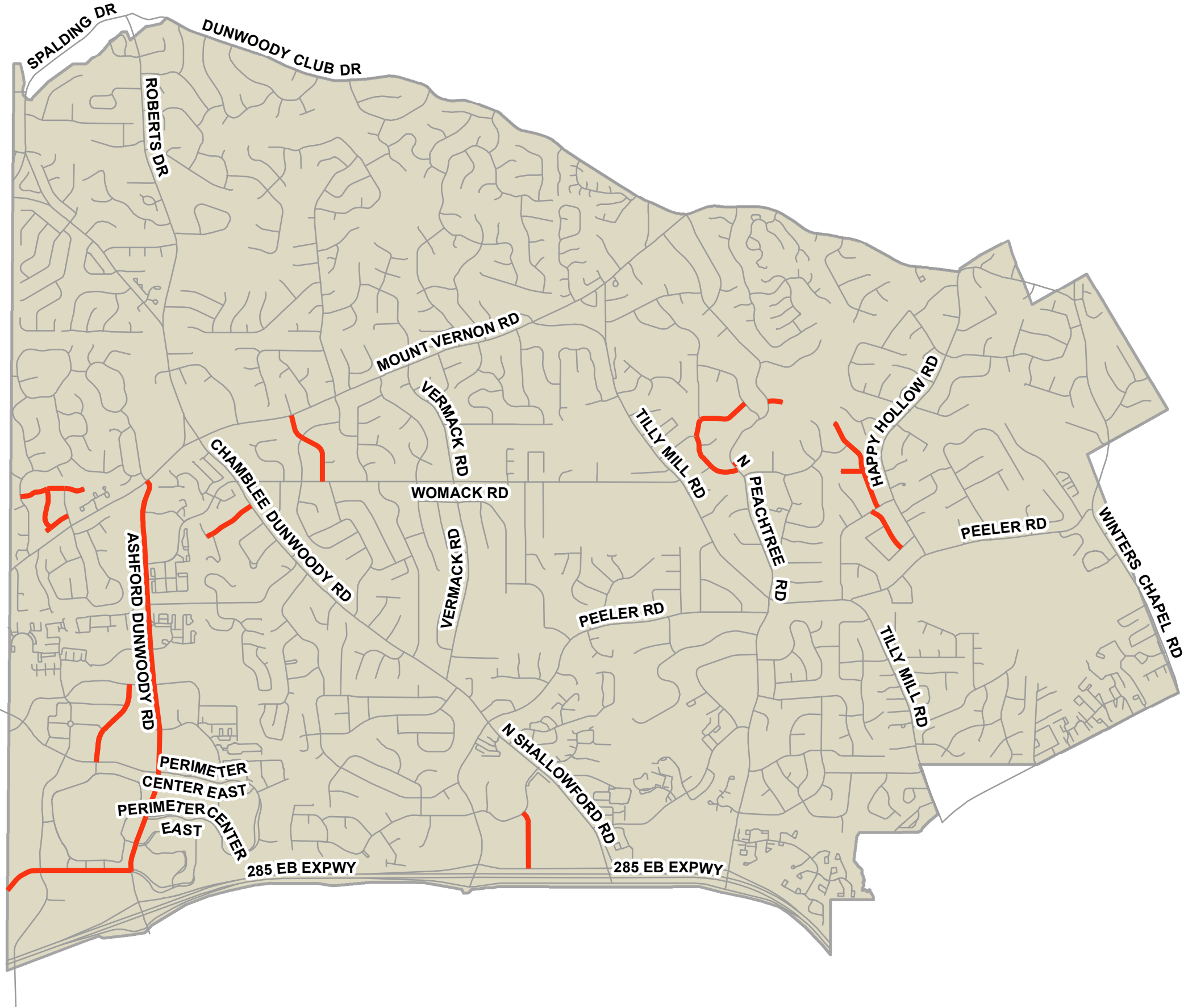
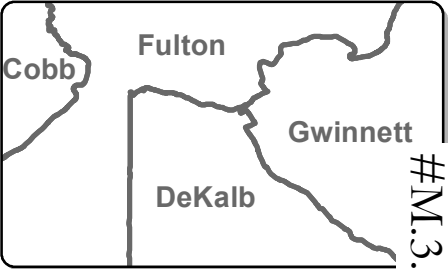
- 2016\_Paving
- Street Centerlines
- City Limits





**2017**  
**Paving Plan**

- 2017\_Paving
- Street Centerlines
- City Limits






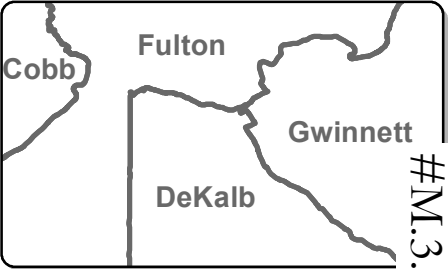
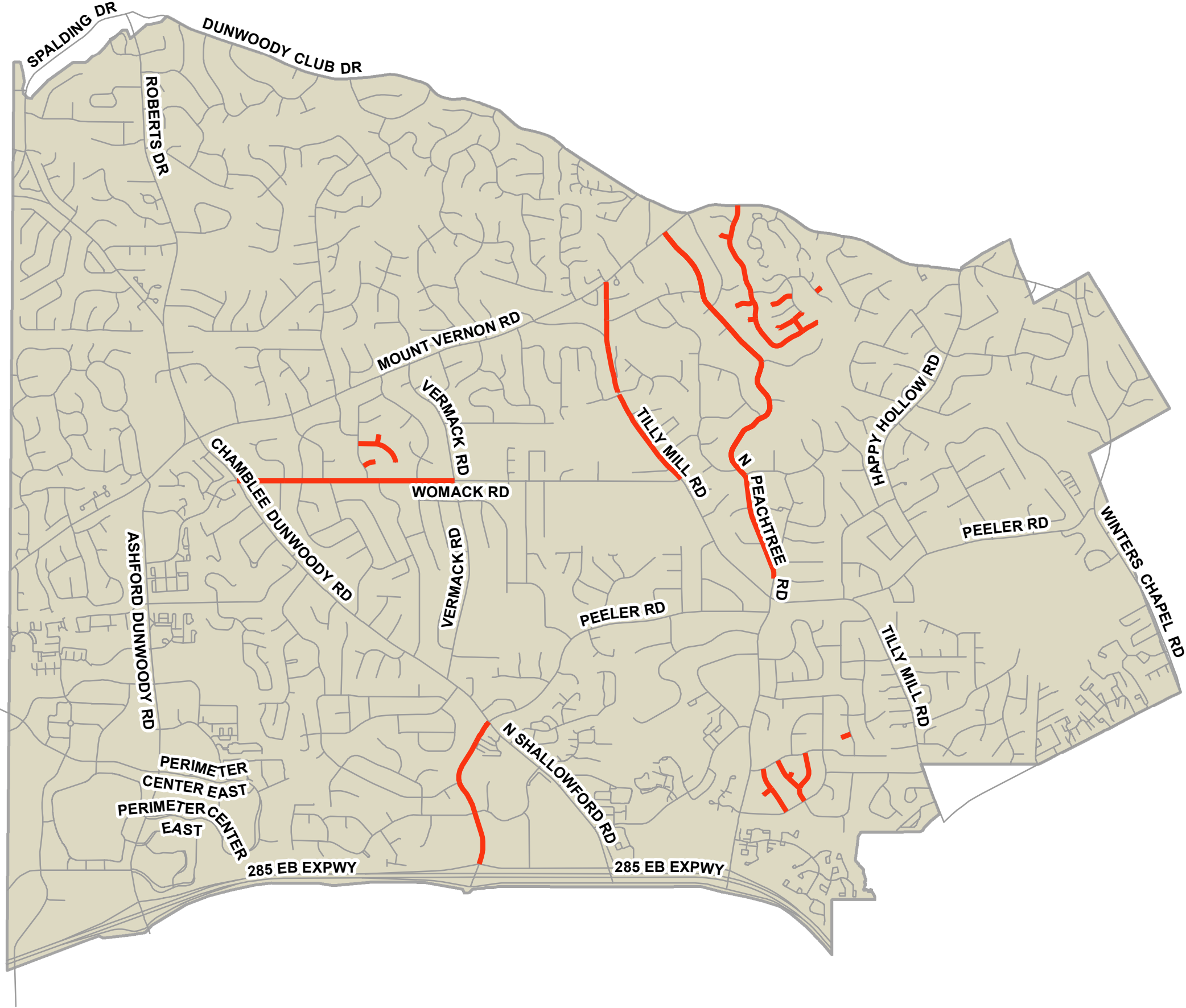




**2018**

**Paving Plan**





-  2018\_Paving
-  Street Centerlines
-  City Limits

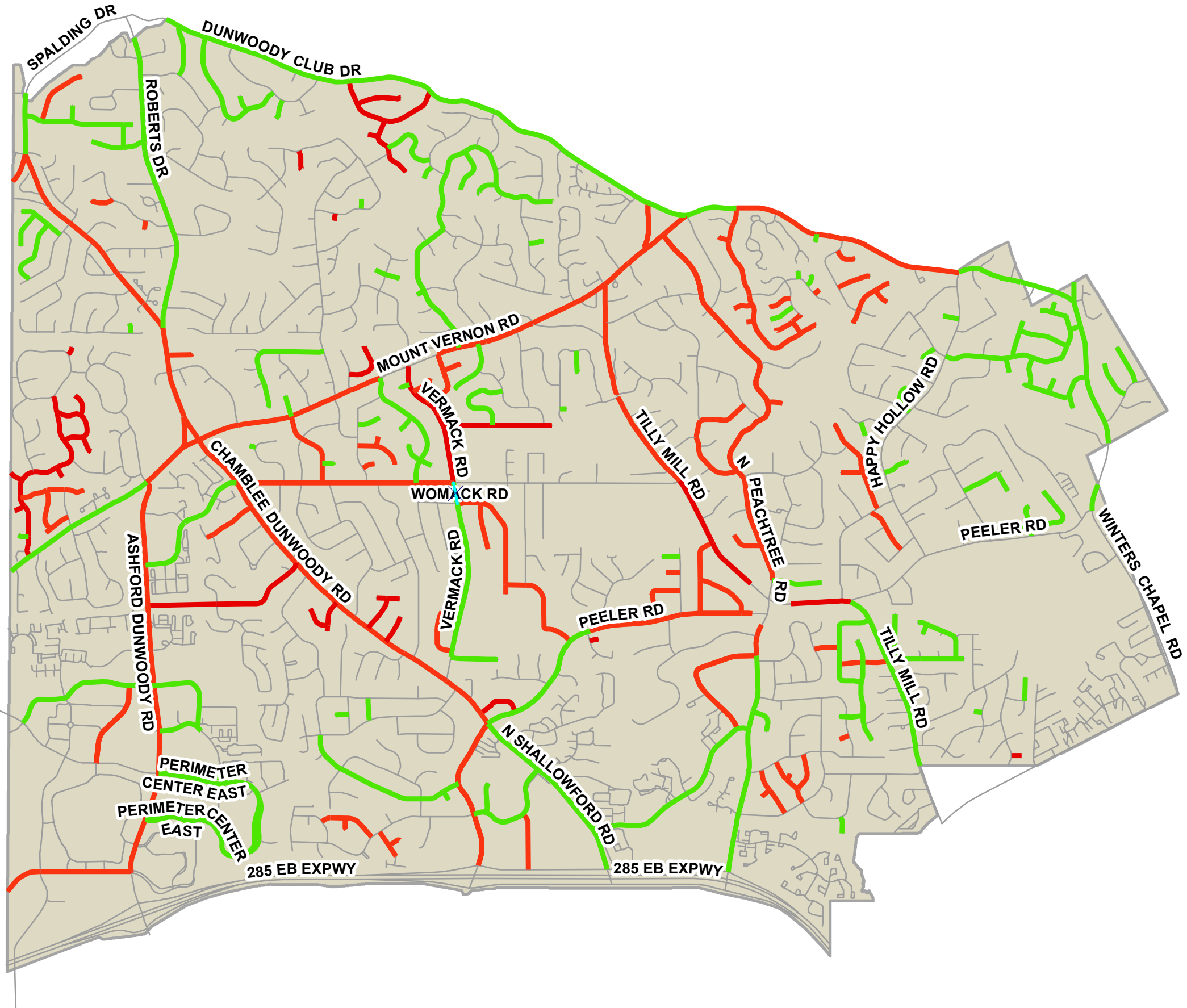
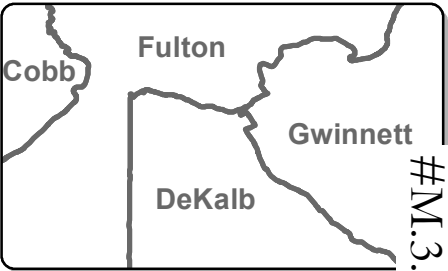






## Paving Plan

-  Completed Paving
-  Future Paving
-  Street Centerlines
-  City Limits





# CITY OF DUNWOODY, GA

## 2013 Pavement Management Report

January, 2014

Prepared By  
David E. Butler P.E.



**IMS Infrastructure Management Services**  
1775 Winnetka Circle, Rolling Meadows, IL 60008  
Phone: (847) 506-1500, Fax: (847) 255-2938  
[www.ims-rst.com](http://www.ims-rst.com)

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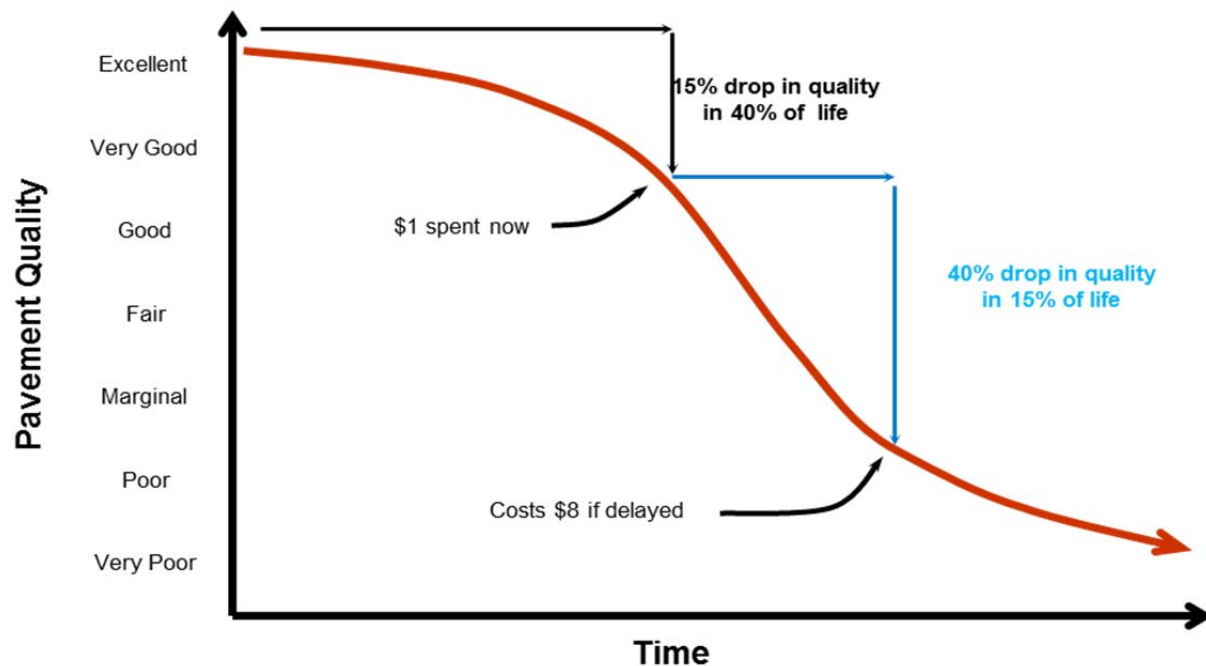
## List of Acronyms and Abbreviations

Abbreviation or Acronym	Definition
\$M	Dollars in millions
ACP	Asphalt Concrete Pavement - asphalt streets
ART	Arterial roadway functional classification
ASTM	American Society of Testing Methods
Brk	Break
CAL	Coarse Aggregate Loss
CDV	Corrected Deduct Value
COL	Collector roadway functional classification
Crk	Crack
DeflCON	Deflection Condition - structural load analysis
Dvdd Slab	Divided Slab
DynaCON	Dynamic Condition - structural layer analysis
ft or FT	Foot
ft2 or FT2	Square foot
FunCL	Functional Classification
FWD	Falling weight deflectometer
GCI	Gravel Condition Index
GFP	Good - Fair - Poor
GIS	Geographic Information System
GISID	GIS segment identification number
H&V	Horizontal and Vertical
IRI	International Roughness Index
Jt	Joint
L&T	Longitudinal and Transverse
LAD	Load associated distress
LOC	Local roadway functional classification - same as RES
LOG	Lip of Gutter
m	metre
m2	sqare metre
M	Moderate
MaxDV	Maximum Deduct Value
mi or Mi	Mile
MnART	Minor arterial roadway functional classification
MOD	Moderate
NLAD	Non-load associated distress
OCI	Overall condition index, also known as PCI
Olay	Overlay
PCC	Portland Cement Concrete - concrete streets
PCI	Pavement Condition Index - generic term for OCI
R&R	Remove and replace
Recon	Reconstruction
Rehab	Rehabilitation
RES	Local roadway functional classification - same as LOC
RI or RCI	Roughness Index
S	Strong
SDI	Surface Distress Index
SI	Structural Index
STA	Station or chainage
Surf Trtmt	Surface Treatment
TDV	Total Deduct Value
W	Weak

## 1.0 PROJECT DESCRIPTION

### 1.1 PRINCIPLES OF PAVEMENT MANAGEMENT

Nationwide, billions of dollars have been invested in roadway networks by municipal, state and federal governments. Locally, the City of Dunwoody has in excess of 2,444,000 square yards and 145 miles of paved roads. Preservation of existing road and street systems has become a major activity for all levels of government. There is a shortage of funds to maintain street systems at the state and local government levels. Funds that have been designated for pavements must therefore be used as effectively as possible. One proven method to obtain maximum value of available funds is through the use of a pavement management program. The PavePRO pavement management system was used for the analysis for the City of Dunwoody. Pavement management is the process of planning, budgeting, funding, designing, constructing, monitoring, evaluating, maintaining, and rehabilitating the pavement network to provide maximum benefits for available funds. A pavement management system is a set of tools or methods that assists decision makers in finding optimum strategies for providing and maintaining pavements in a serviceable condition over a given time period.



**Figure 1 – Pavement Deterioration and Life Cycle Costs**

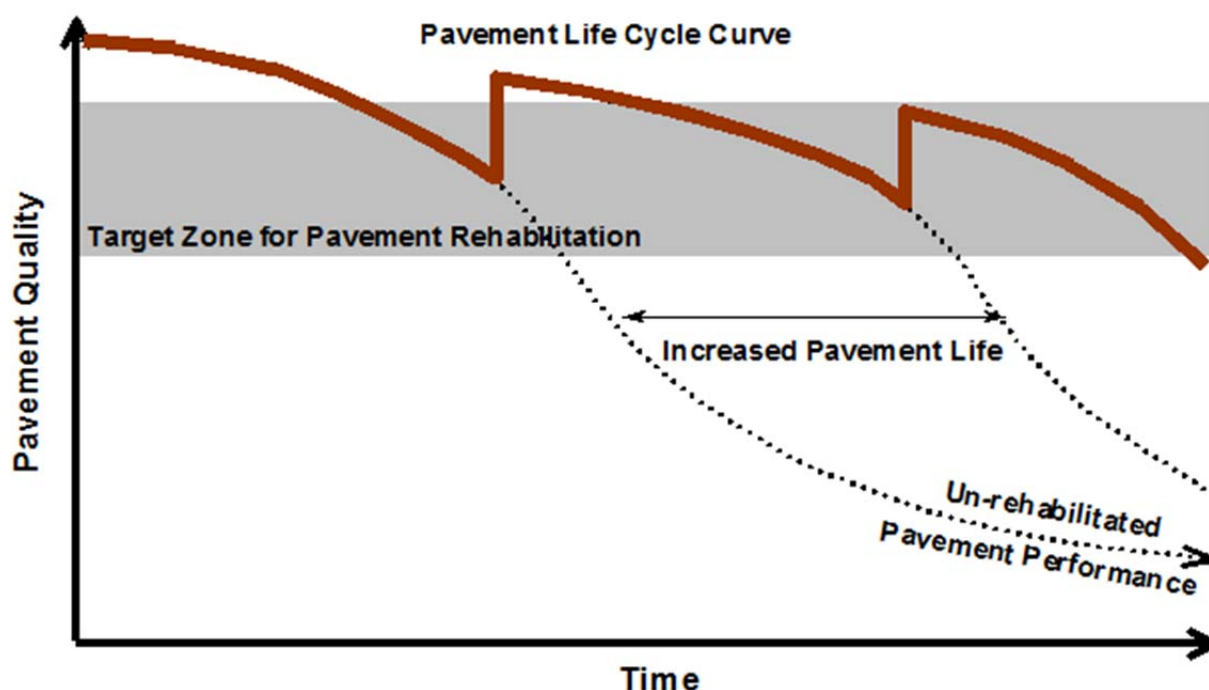
As shown in Figure 1, streets that are repaired when they are in a good condition will cost less over their lifetime than streets that are allowed to deteriorate to a poor condition. Without an adequate routine pavement repair program, streets require more frequent reconstruction, thereby costing millions of extra dollars.

Over time pavement quality drops, until the pavement condition becomes unacceptable. The condition of each street is dependent on many factors – foremost of which are the strength or the roadway structure and traffic loading. The key to a successful pavement management program is to develop a reasonably accurate performance model of the roadway, and then identify the optimal timing and rehabilitation strategy. The resultant benefit of this exercise is realized by the long term cost savings and increase in pavement

quality over time. As illustrated in Figure 1, pavements typically deteriorate rapidly once they hit a specific threshold. A \$1 investment after 40% lifespan is much more effective than deferring maintenance until heavier overlays or reconstruction is required just a few years later.

Once implemented, an effective pavement management system can assist agencies in developing long-term rehabilitation programs and budgets. The key is to develop policies and practices that follow the pavement life cycle curve to delay the inevitable total reconstruction for as long as practical yet still remain within the target zone for cost effective rehabilitation.

That is, as each roadway approaches the steep part of its deterioration curve, apply a remedy that extends the pavement life - at a minimum cost, thereby avoiding costly reconstruction. Thus, the goal of a pavement management system is to identify the optimal level of funding, timing, and renewal strategy agencies should adopt to keep their roadway network at a satisfactory level of service. Figure 2 illustrates the concept of extending pavement life through the application of timely rehabilitation activities.



**Figure 3 – Pavement Life Cycle Curve**

Other functions of a pavement management system include:

- Provide a means to store an accurate inventory of all streets owned and or managed by the agency. An up to date inventory is a crucial foundation to a pavement management information system.
- Provide a means to store roadway and construction history including the year of rehabilitation, pre-rehab pavement condition, costs and activities.
- Assess the effectiveness of maintenance and rehabilitation strategies and new technologies.
- Provide a means to store digital images to provide a visual record of each roadway and its characteristics.

- Act as a central registry of the roadway network that can then be distributed to other utilities to provide a linkage between all right of way assets.

## 1.2 THE PURPOSE OF PAVEMENT MANAGEMENT

Agencies implement pavement management systems for a variety of reasons:

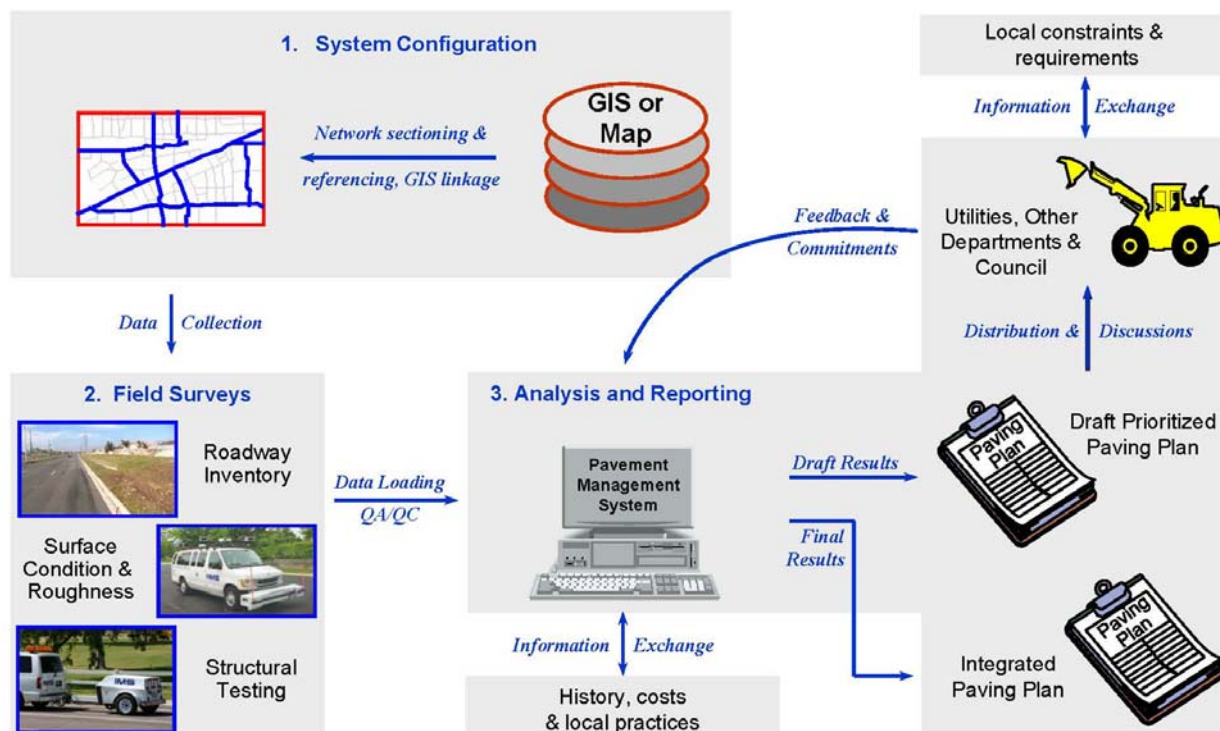
- The agency desires to use analytical tools and technologies to more effectively manage their assets. This need often comes to the forefront due to rapidly increased costs and rapidly deteriorating pavements.
- In some cases a pavement management system is required in order to qualify for various types of funding.
- The Governmental Accounting Standards Board (GASB) Statement 34 now requires agencies that collect taxes for the purpose of managing a long-term, fixed infrastructure assets to either:
  - Option #1 (*Standard Method*) - Implement financial-accounting controls to effectively depreciate and plan for replacement of fixed assets, or,
  - Option #2 (*Modified Method*) - Implement an asset management system that provides a mechanism to gauge and budget for the long-term rehabilitation/maintenance of an asset.

The study completed on the City's roadway network may be used as the basis for achieving their GASB 34 compliance. In the case of Option #1, this study may be used as the basis for the inventory and valuation of the roadway network. For Option #2, once implemented the study recommendations may form the core of the GASB 34 compliance.



### 1.3 THE PAVEMENT MANAGEMENT PROCESS

The actual pavement management process involves three unique, but important steps, and is presented graphically in Figure 4. Each activity builds on the previous, until the end result is a prioritized paving and rehabilitation program.



**Figure 4 - The Pavement Management Process**

The three steps are as follows;

- 1. System Configuration** – this step involves identifying all roadways in the City's network, assigning them a unique identifier, listing their physical characteristics (length, width etc.) and demographic attributes (pavement type, traffic, climatic condition), and linking the network to a Geographic Information System (GIS).
- 2. Field Surveys** – following a set of pre-defined assessment protocols, each roadway in the network is surveyed in order to develop a pavement condition rating or score. The following evaluation criteria are being used for the paved roadway network:
  - **Roughness** – a qualitative score is used to quantify the smoothness of a roadway. Roughness is measured following the industry standard “International Roughness Index” (IRI). It is an open-ended score that measures the vehicular response to traveled surface roughness and reports the value as inches/mile.
  - **Rutting** – measurement of wheel path rut depths by severity and length. Rut depth is a concern for two reasons – if there is insufficient cross slope, they can hold water and thus cause vehicle control problems. They also identify areas of loss of base structural strength.

- Crack Condition – used to qualify and quantify the level of cracking displayed by the road. Crack Condition consists of transverse cracking, longitudinal cracking, block cracking, and edge cracking along with other distresses. It is considered to be an important distress group in assessing the overall structural and surface condition.

All data is being collected and summarized on a block-by-block basis. Confirmation of pavement type, assessment of drainage and shoulder conditions, GPS coordinates, and digital images are also being collected as part of the field surveys.

**3. Analysis & Reporting** – Data analysis establishes the pavement condition scores. It will be completed in four separate processes as follows:

Step 1 – the results of the surface condition field surveys are being processed for loading into the pavement management software. The software uses a Cracking Condition Score, Rutting Condition Score, and a Roughness Condition Score. The Cracking Condition Score originates from the severity & extent data collected for pavement cracking and is based on a 10 to 100 scale. The Rutting Condition Score originates from the severity & extent data collected for the pavement rutting and is also based on a 10 to 100 scale. The Roughness Condition Score is an index based on the IRI value collected for the pavement and is based on a 10 to 100 scale.

Step 2 – The Cracking Condition Score, Rutting Condition Score, and Roughness Condition Score are combined to generate the Surface Condition Score using 60% of the Cracking Condition Score, 25% of the Rutting Condition Score, and 15% Roughness Condition Score.

Step 3 – In some cases, results obtained from the structural pavement assessment using either a falling weight deflectometer or a dynaflect are linked to each pavement section. The structural analysis is dependent on the traffic loading that each pavement supports, thus necessitating traffic counts percentages, including heavy trucks, for each roadway. Structural testing was not part of the 2013 testing.

Step 4 – In order to generate the Pavement Condition Index, external factors such as drainage, shoulder condition, and climate are subtracted from the Surface Condition Score. These external factors remove a maximum of fifteen points from the Surface Condition Score.

The analysis is then completed using either a level of service based or approach in which the user specifies a target condition average and the software identifies the required budget, or a budget based approach in which fixed annual budgets are input and the software selects the streets to be rehabilitated.

Options for prioritization of candidates can be based on worst first or can include additional factors such as functional class or traffic.

## 1.4 PAVEMENT SURFACE CONDITION SURVEY

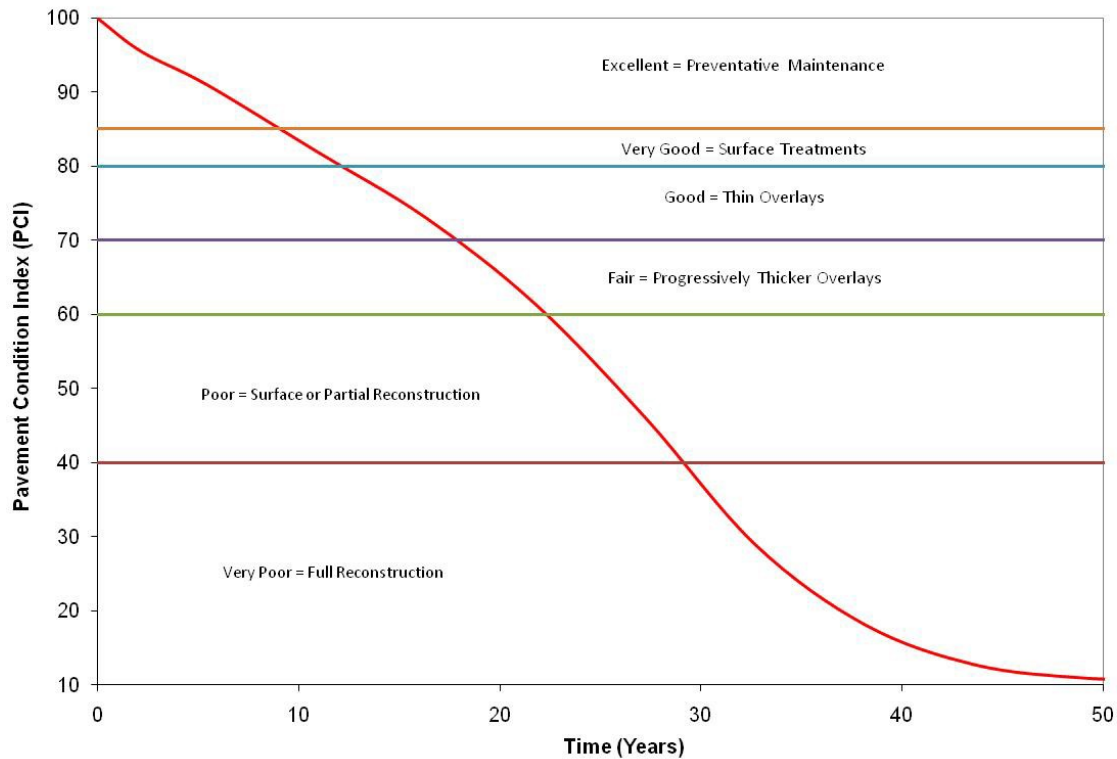
Acquiring and processing input information is the foundation of pavement management. The City of Dunwoody pavement performance data was collected using a Road Surface Tester to obtain continuous surface condition, rutting, roughness, GPS and digital image data on each of the segments of this project.

Pavement distresses that were included in the survey for asphalt roadways are as follows:

Distress	Description
Roughness	International Roughness Index based score – an assessment of the riding comfort of the roadway converted to a 0 to 100 score. Roughness makes up 1/3 of the overall condition score.
Transverse Profile	Measurement of the average of rut depths along with 2 critical thresholds.
Transverse Cracking	Measurement of transverse cracks quantified by 5 width and 2 depth categories.
Longitudinal Cracking	Measurement of extent and severity of longitudinally oriented cracks.
Alligator Cracking	Measurement of extent and severity of load associated fatigue cracking.
Block Cracking	Measurement of the presence of non-load associated block/map cracking.
Edge Cracking	An assessment of the cracks along the roadway edge.
Miscellaneous Distresses	An assessment of the any other distress not identified above such as distortion, bleeding, delamination, scaling, unfilled potholes etc.

## 1.5 UNDERSTANDING THE PAVEMENT CONDITION SCORE

The following illustration compares Pavement Condition Index to commonly used descriptive terms. The divisions between the descriptive terms are not fixed and may vary between functional class and pavement type. They are meant to reflect common perceptions of roadway condition.



**Figure 4 – Understanding the Pavement Condition Index Score**

The general idea of what these condition levels mean with respect to remaining life and typical rehabilitation actions is included in the following table:

PCI Range	Description	Relative Remaining Life	Definition
85 – 100	Excellent	15 to 25 Years	Like new condition – little to no maintenance required when new; or routine maintenance such as crack and joint sealing.
80 – 85	Very Good	12 to 20 Years	Routine maintenance such as patching, crack sealing with possible surface treatments - chip seals, seal coats, slurries or micro-surfacing.
70 – 80	Good	10 to 15 Years	Heavier surface treatments and thin overlays. Localized panel replacements.
60 – 70	Fair	7 to 12 Years	Progressively thicker overlays with localized repairs. Moderate to extensive panel replacements.
40 – 60	Poor	5 to 10 Years	Sections will require very thick overlays or surface replacement, base reconstruction and possible subgrade stabilization.
10 – 40	Very Poor	0 to 5 Years	High percentage of full reconstruction.

## 2.0 PAVED NETWORK CONDITION AND FINDINGS

### 2.1 ROADWAY SECTIONS INVESTIGATED

The intent of this study was to develop a network level management program for the paved roadway system of Dunwoody. At the time of the survey, the network consisted of 147 centerline miles of roadway, broken down into 4 functional classes. Roadways are only asphalt pavement (AC).

	Total Network	Arterial	Collector	Minor Collector	Local
Length (ft):	2,454,148	473,854	293,153	132,771	1,554,370
Length (Mi):	145.4	20.1	8.7	13.1	103.5
Number of Block Sections:	1,551	300	206	85	961
Area (yd <sup>2</sup> ):	2,454,148	473,854	293,153	132,771	1,554,370
Percentage of Network:		19.3	11.9	5.4	63.3

The following plot summarizes the total network by area split between functional classifications.

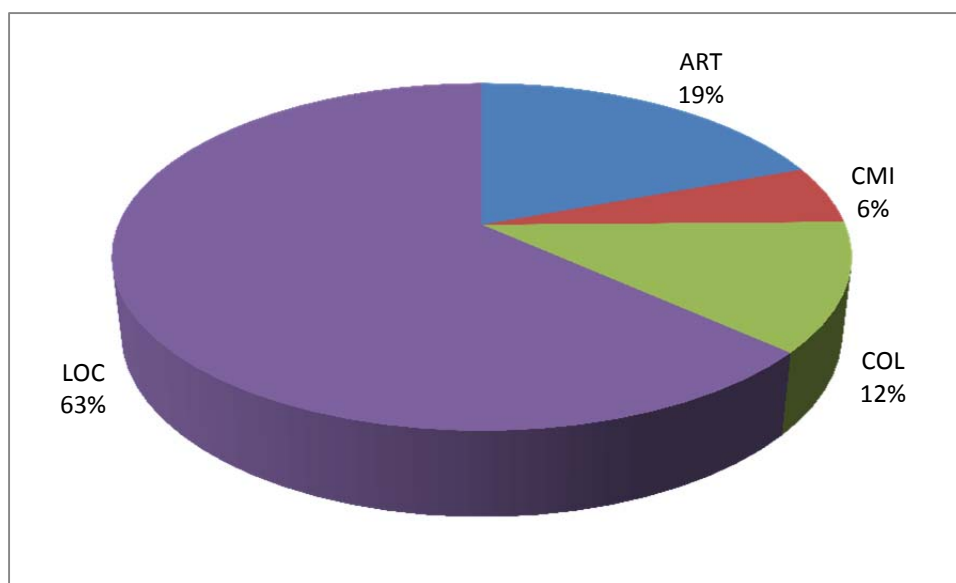


Figure 5 – Network Split by Functional Classification by Pavement Area

2.2 NETWORK PRESENT CONDITION

The street network owned or managed by the City of Dunwoody consists of approximately 147 centerline miles of pavement. At the time of testing, the average condition of the paved network was 69, with streets ranging from a low of 33 to a high of 97.

Figure 6, presented below shows distribution of pavement condition for the roadway network in the City of Dunwoody on a 10 to 100 scale, 10 being worst and 100 being best condition. The roadway network displays atypical pavement condition characteristics when compared to other agencies of similar size and environment. Typically a more uniform bell shape curve – centered on streets in the 60 to 80 range is encountered. In this case there are many street centered around the 40 to 70 range with an additional large group in the 100 to 85 range. This may represent the recent work done on many of major streets but, still shows many streets that are still in need of repair.

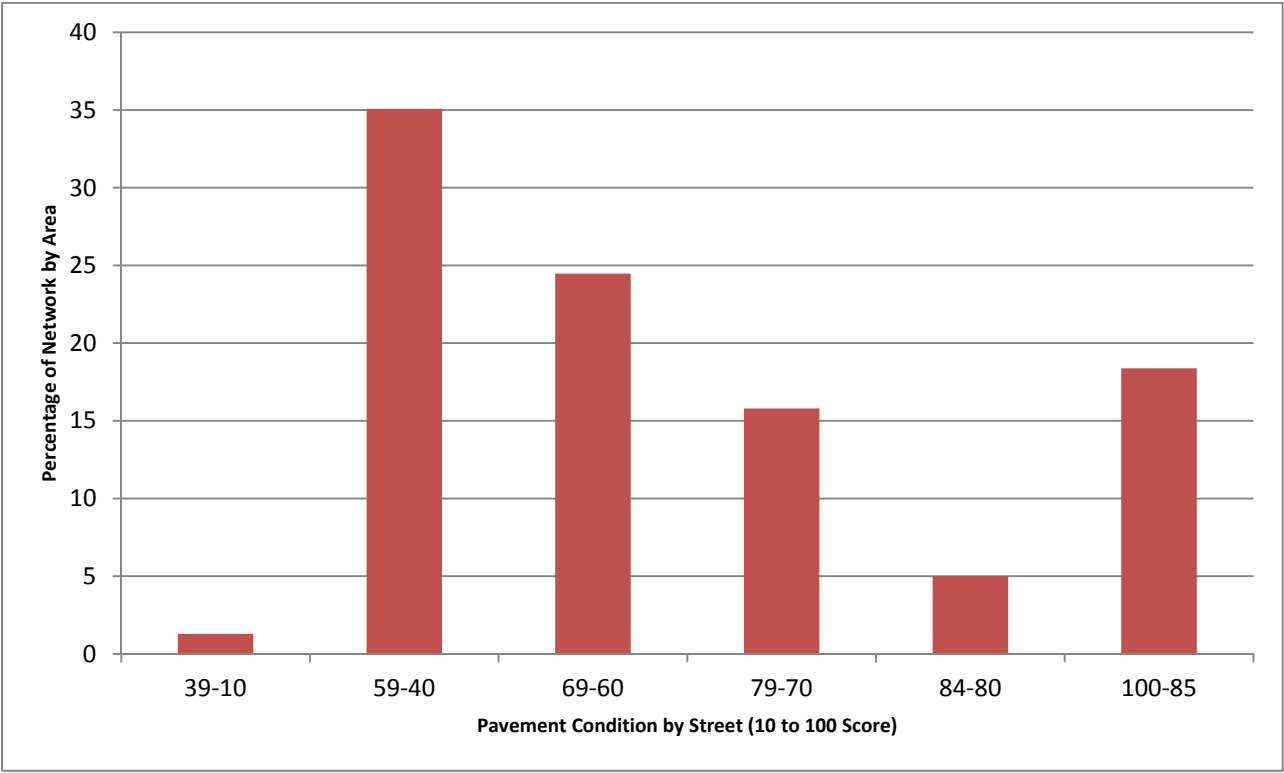
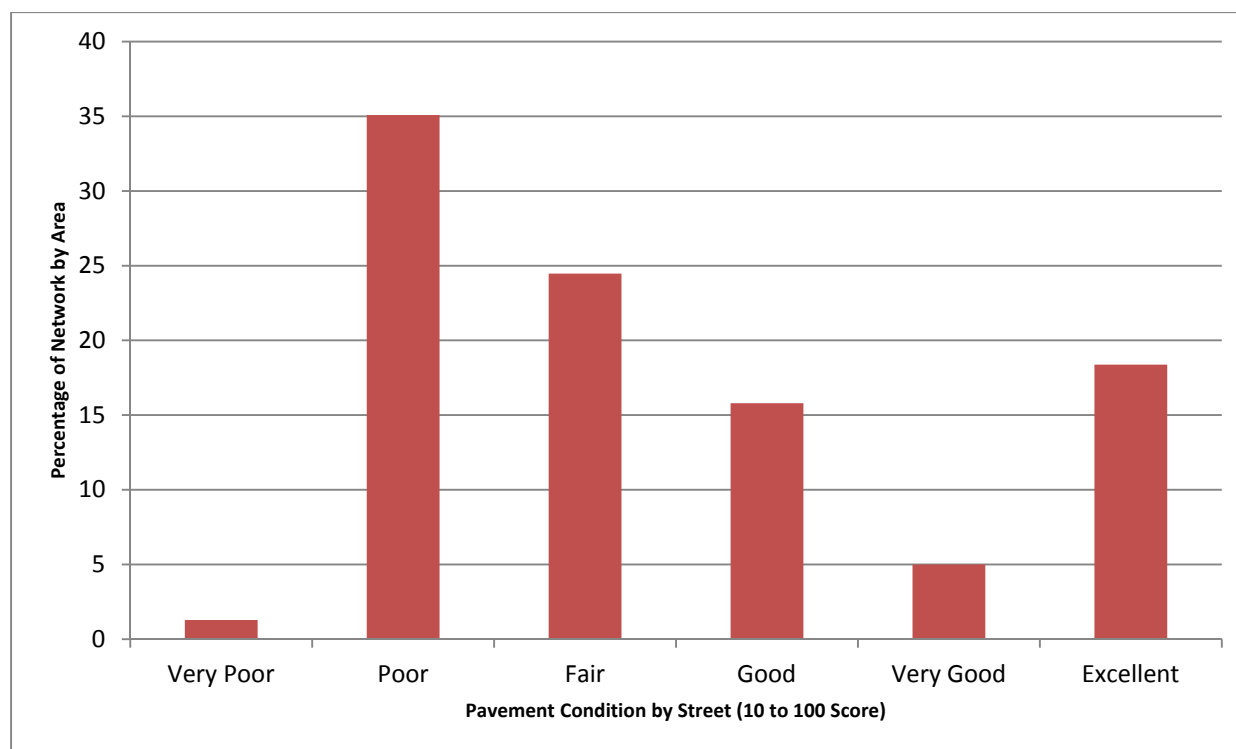


Figure 6 – Paved Network Present Status

The following graph (figure 7) plots the same pavement condition information, but instead of using the actual pavement condition index value, descriptive terms are used to classify the roadways. From the chart, 18% of the network can be considered in excellent condition with a PCI score greater than 85. These are the like new roads and only require routine maintenance such as minor patching and some crack sealing. On a typical network, 10% to 15% of the roads are generally rated as excellent. Furthermore, 5% of the City of Dunwoody network falls into the very good classification. These are roads that benefit the most from preventative maintenance techniques such as micro- surfacing, slurry seals and localized repairs. If left untreated these roadways will drop in quality to become overlay candidates.



**Figure 7 – Network Pavement Condition by Descriptive Classification**

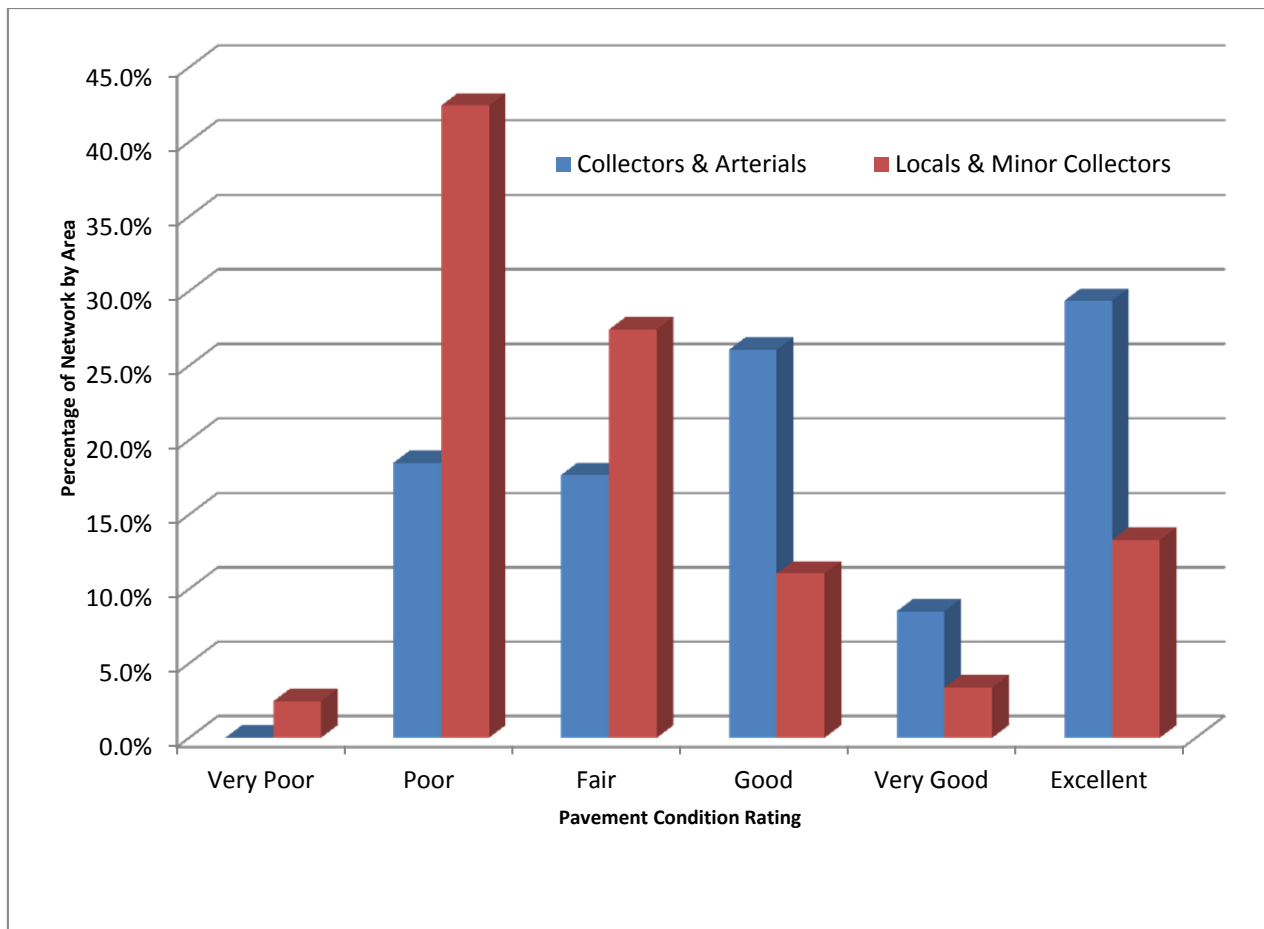
40% of the network can be considered in “good” or “fair” condition, representing candidates for progressively thicker overlay based rehabilitation.

*These pavements are beginning to deteriorate at an accelerated rate. Some of them can be saved by resurfacing in the near future. Delay would increase the cost of repair significantly for these pavements. In that sense, they are the 'optimal' pavements for repair. If left untreated, they will decline rapidly into reconstruction candidates.*

The remaining 36% percent of the network is rated as “poor” or “very poor”, meaning these roadways have failed or are past their optimal due point for overlay based rehabilitation and may require progressively heavier or thicker forms of rehabilitation (such as surface reconstruction) or total reconstruction. Roadways falling progressively into the poor and unacceptable categories (PCI less than 60), should be considered the City’s “backlog” of immediate work to do. These are the roadways that require rehabilitation efforts, in thicker depths, or reconstruction.

## 2.3 PRESENT CONDITION BY FUNCTIONAL CLASS

The following plot presents the present condition broken down in major roadways (arterials and non-residential collectors) and minor roadways (residential streets and residential collectors).



**Figure 8 - Network Pavement Condition by Functional Class**

As can be seen from the plot, both the major and minor networks display different condition characteristics, with the major network in better condition with fewer poor roads.

## 2.4 RECONSTRUCTION BACKLOG

Backlog roadways are those that have dropped in quality such that surface based rehabilitation efforts would no longer prove to be cost efficient and require either partial or total reconstruction. Backlog is expressed as the percentage of roads requiring reconstruction as compared to the network totals.

*The concept of pavement condition index (PCI) score and backlog must be fully understood in order to develop an effective pavement management program. The PCI score indicates the overall pavement condition and represents the amount of equity in the system and is the value most commonly considered when gauging the overall quality of a roadway network. It may also be used to define a desired level of service – that is an agency may wish to develop a pavement management program such that in 5 years the overall network score meets a set minimum value. It is the backlog however, that defines the amount of work an agency is facing and is willing to accept in the future. Further, it is the combination of the two that presents the true picture of the condition of a roadway network, and conversely defines improvement goals.*



Generally a backlog of 10% to 20% of the overall network is considered manageable from a funding point of view – a target value of less than 15% would be considered ideal. A backlog below 10%, while certainly desirable from a service perspective, may represent a non-optimal expenditure of funds if rehabilitation dollars are limited. Backlogs approaching 20% and above tend to become unmanageable unless aggressively checked through larger rehabilitation programs.

With the City of Dunwoody's current reconstruction backlog at 36%, the City's objectives need to focus on developing an effective overlay and backlog reduction program to minimize the number of roadways that will deteriorate into reconstruction candidates and at the same time reduce the backlog to a manageable level.

### 3.0 REHABILITATION PLAN AND BUDGET DEVELOPMENT

#### 3.1 PAVEMENT MANAGEMENT METHODS

All pavement management systems require user inputs in order to establish real world budgets and rehabilitation plans. The keys among these inputs are:

- Whether to be a budget driven or level of service driven agency.
- Whether to focus on doing a worst first or prioritized based rehabilitation plan.
- Length of design period – either 5 or 10 years
- Desired level of service at the end of the design period.
- Desired backlog at the end of the design period.

There are many ways to manage a given pavement network. The pavement management program used for the City of Dunwoody has two general methods that can be run with different parameters to achieve a variety of scenarios. The first method, called “Level Analysis”, allows the user to select a desired level of service to maintain while the program reports the associated annual budget. In this method the average condition of the network is brought to a selected level by rehabilitating streets from low condition to high condition. However, the streets are not usually done in a worst first order. Instead, the cost benefit of each strategy is considered so that an optimum strategy at an optimum time can be performed. The second method, called “Budget Analysis”, allows the user to select a fixed budget for each year while the program reports the associated level of service. In this method the streets are selected optimally while staying within the budget constraints. In some cases the optimum strategy or the timing of rehabilitation for a particular street will be altered to fit within a particular budget. Each of the above inputs affects the final budget and rehabilitation program in a variety of manners.

#### 3.2 REHABILITATION UNIT RATES

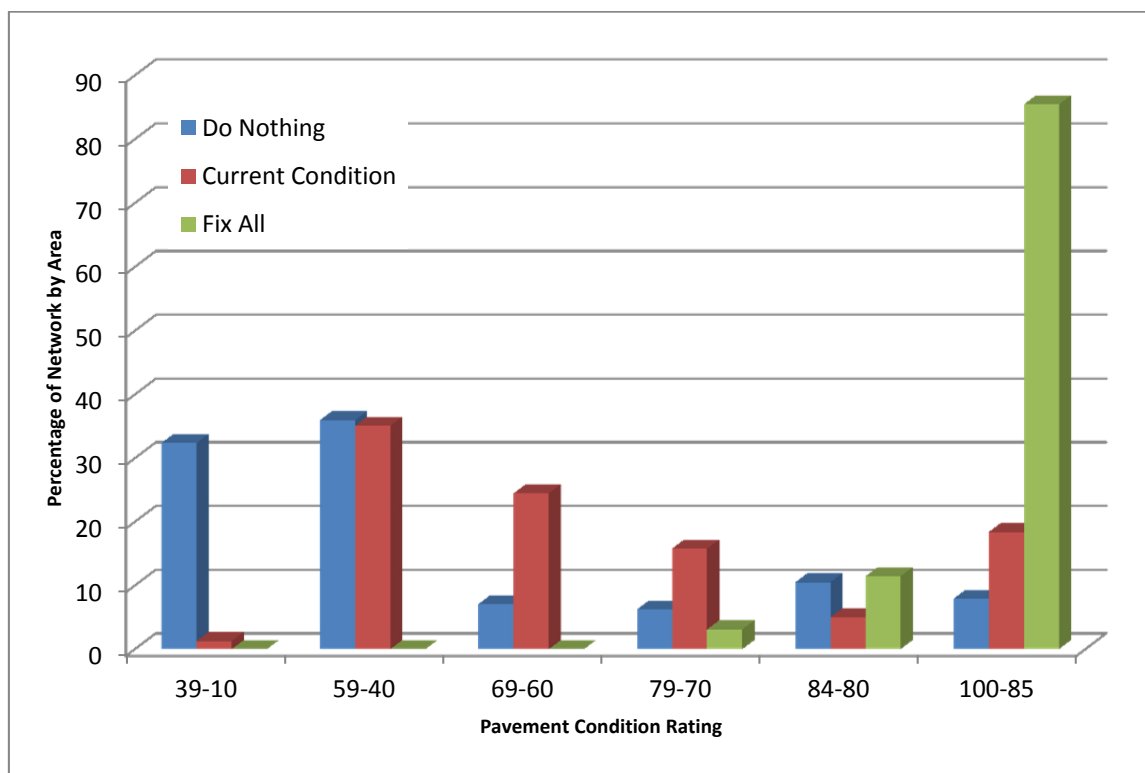
The base costs and assumptions used to develop the rehabilitation unit rates are as follows:

- No allowances for City overhead, landscaping, signage, or signal improvements.
- 15% allowance for traffic control, engineering and inspections and contingencies.
- Minimum overlay thickness = 1.5”, maximum overlay thickness = 3.5”. Milling will be selected on-site and either be edge or full width.
- No allowance for ADA compliance or sidewalk improvements.
- \$0.25/yd2 allowance for striping and pavement markings.
- Restrict local roads to surface based rehabilitation – “Deep Patch and Pave”.

	Arterials	Collectors	Minor Collectors	Residential
Rehabilitation	(\$/yd2)	(\$/yd2)	(\$/yd2)	(\$/yd2)
Surface Treatments (slurries/microsurfacing)	3.25	3.00	2.75	2.75
1.0" Mill and 1.5" AC Overlay	12.75	12.25	11.75	11.75
1.5" Mill and 2.0" AC Overlay	13.25	12.75	12.25	12.25
2.0" Mill and 2.5" AC Overlay	13.75	13.25	12.75	12.75
2.5" Mill and 3.0" AC Overlay	14.25	13.75		
3.0" Mill and 3.5" AC Overlay	14.75			
Deep Patch and Pave		16.75	15.75	15.75
Full Reconstruction	50.75	45.00		

### 3.3 DO NOTHING, FIX ALL AND BUDGET ANALYSIS COMPARISON

The following plot presents the “Fix All” and “Do Nothing” options against the present condition.



**Figure 9 – Do Nothing and Fix All Options Compared Against Current Condition**

The cost to theoretically rehabilitate all roadways in the City of Dunwoody, to a like new condition is approximately \$33.8M and results in a network PCI score of 84 with no backlog (new pavement is considered to be between 85 and 95). This assumes unlimited funding is available and all roadways are rehabilitated in their optimal year. Obviously this is an unreasonable expectation for level of service and funding, however it does identify an upper limit of potential expenditure.

It is projected that if no rehabilitation or maintenance is done, the network PCI will drop from its current level of 66 to 53 within 5 years and increase the backlog to 68%.

The net gain in network average condition for the Fix All option is 22 points ( $88 - 66 = 22$ ). Dividing this gain into the Fix All total of \$33.8M yields approximately \$1.5M per point gained. Thus the Do Nothing option can be estimated to remove over \$19M in equity from the system  $\{(66-53)*1.5 = 19.5\}$ , while the cost to maintain the network at a 66 is only \$11.5M.

### 3.4 BUDGET ANALYSIS

A total of 10 budget scenarios were assessed for Dunwoody. The starting PCI is for 2014 and the Final PCI is 2018. The results of the 10 programs are plotted in figure 10 and presented in the following table.

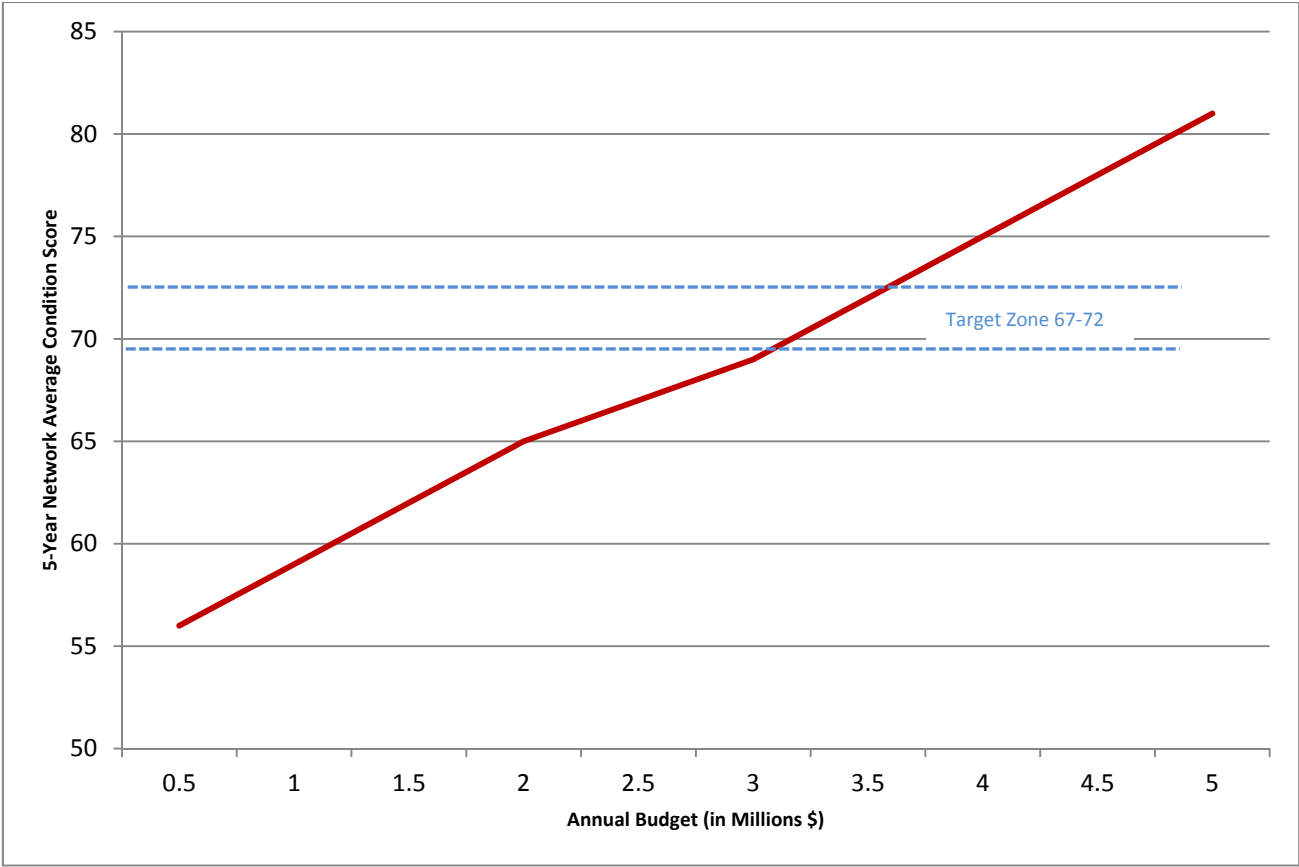


Figure 10 – Annual Budget Versus 5 Year Network Average Pavement Condition Index

Budget Scenario	Starting PCI	Annual \$	Final PCI	PCI Change	Final Backlog
Do Nothing	66	0	53	-13	68
\$2.1 Million	66	2.1	65	-1	47
\$2.5 Million	66	2.5	67	1	44
Fix All	66	6.8	88	22	0

*Annual budgets of \$ 2.1million and \$2.5 million dedicated to roadway rehabilitation were run. The results of these budget runs are included in the appendix of this report.*

### 3.5 NETWORK RECOMMENDATIONS AND COMMENTS

The following recommendations are presented to City of Dunwoody as an output from the pavement analysis, and must be read in conjunction with the attached reports.

1. The as-measured pavement condition score at year end 2013, as well as the current network average score for the city is 66. The backlog is 36%.
2. Dunwoody has made significant improvements since the 2009 testing. There is significant work still to be done. The City should adopt a policy identifying the desired level of service and acceptable amount of backlog. We suggest a PCI target above 70, with a backlog of no more than 15%.
3. The City should review the recommended program to aggregate stretches of road that have differing years of rehabilitation but are in close geographic proximity to each other.
4. Any streets that are to be rehabilitated due to widening or underground utility repairs should be added to the scenarios as "Must Do" streets.
5. The City should continue a proactive approach to pavement management, focusing on early intervention and maintaining their existing investments in pavements. This would allow the City to maintain the quality of their system with little increase in backlog – in order to achieve this with limited funding, some reconstruction candidates may get postponed in favor of multiple overlay projects.
6. The full suite of proposed rehabilitation strategies should be reviewed prior to finalization of these budgets as they can have a large effect on the analysis. This analysis focused on the primary activities of slurry seals, overlays and reconstruction. The City may wish to expand the overlay strategies to include progressively thicker overlays based on decreasing PCI scores.
7. GASB 34 compliance may be achieved by adopting the recommendations and budget contain herein.
8. The City should consider developing an ongoing program to maintain the pavement and right of way asset management system such that it can continue to be used to effectively manage the City's roadway assets. Maintenance of the asset management system should consist of:
  - Updating the pavement condition information either every 3 years, or completing 1/3 of the network annually. This will allow the City to update their roadway inventory, GIS data and pavement condition data on a routine basis.
  - An estimated budget of \$125 to \$150/mile (inclusive of surface distress data collection and processing, and data loading) may be used to cover the annual surveys.

*The analyses and recommendations presented in this report are based upon the data obtained from the Client and other information discussed in this report. This report has been prepared for the exclusive use of our client for specific application to the project discussed and has been prepared in accordance with generally accepted pavement engineering practices. No warranty, expressed or implied, is provided. In the event that any information furnished to us, as outlined in this report, is inaccurate or changes, the conclusions and recommendations contained in this report shall not be considered valid unless the changes are reviewed and the conclusions of this report modified or verified in writing by the pavement engineer.*